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## CARILEC

## Energy Efficiency and Renewable Energy Project: Capacity Building and Training Programme Carbon Markets

Workshop Materials 21<sup>st</sup> & 22<sup>nd</sup> March 2012 ITP/ 11052

#### Excellence in sustainable energy and climate change consulting









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## ENERGY EFFICIENCY AND RENEWABLE ENERGY PROJECT: CAPACITY BUILDING AND TRAINING PROGRAMME

**Funded by the Caribbean Electric Utility Service Corporation (CARILEC)** 

Date: 21 & 22 of March 2012

Place of the Workshop: University of the West Indies

#### DAY 1

## TEACHING SEGMENT 1:CDM AND ITS APPLICABILITY FOR THE CARIBBEAN REGION

8:30	Registration
9:00	Welcome & Agenda
9:15	Objectives of the Workshop
9:30	Climate Change Negotiations
10:00	Kyoto Protocol and the Flexible mechanisms
10:30	Coffee Break
10:45	Clean Development Mechanism
12:00	Lunch Break
13:00	Programmatic CDM (pCDM) or Programme of Activities (PoA)
14:30	Applicability of CDM and pCDM for the Caribbean Region
14:45	Coffee Break
15:00	Case studies of CDM projects in the Caribbean Region
16:00	Lessons learn from developing CDM project
16:30	List of do and Don't when developing CDM project
17:00	Close of Teaching Segment 1

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#### DAY 2

#### Teaching Segment 2: Other Carbon Market Schemes; and

#### **Teaching Segment 3: Carbon Market theory**

Teachin	g Segment 2: Other Carbon Market Schemes
9:00	Overview of other (current/planned) carbon market schemes/mechanisms – namely under the voluntary carbon market
10:30	Facts and figures of voluntary carbon market schemes
10:45	Coffee-Break
11:00	How can developing countries and specially projects in the Caribbean region benefit from these schemes/mechanisms
11:45	Future of the carbon market and expected impacts for the region
12:00	Lunch Break
13:00	Possibilities for RE projects developed in the region to qualify and earn revenue from the sale of carbon credits
Teachin	g Segment 3: Carbon Market Theory
14:00	Brief overview of the carbon market theory;
14:25	Potential advantages and disadvantages of carbon markets
14:45	Environmental externalities
15:00	Coffee-break
15:15	Theory of externalities of climate change and market failure
15:30	Policy option for dealing with environmental externalities
16:00	Establishments of the carbon prices from its supply and demand curves
16:30	Issues affecting the supply and demand of carbon
17:00	Close of Workshop Day 2

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# Teaching Segment 1: CDM and its applicability for the Caribbean Region

ITP 11052 21<sup>st</sup> & 22<sup>nd</sup> March 2012







## Objectives of the Workshop

- This Project builds on the first tranche of the training programme carried out in the region: CARILEC Energy Efficiency and Renewable Energy Project carried out in September 2011
- · Raise awareness of participants on the relevance of carbon market finance for the small island electric utilities within the Caribbean: namelly CDM, pCDM and voluntary mechanisms.
- The presentations will focus specifically on the benefits of carbon finance to the development of renewable energy and energy efficiency projects.
- The workshop will address the key steps required for renewable energy and energy efficiency projects developed in the region to take advantage of carbon market opportunities.

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#### Structure

- Module 1: Clean Development Mechanism and its applicability for the Caribbean Region
- Module 2: Other Carbon Market Schemes for developing countries and its applicability within the region
- · Module 3: Carbon Market theory



















## Scope

- UNFCCC and the Conference of the Parties (COP)
- UNFCCC Bodies
  - The Secretariat and Subsidiary Bodies
  - Expert Groups and other Constituted Bodies
  - Other Bodies
- Key objectives and characteristics of the Climate Change Negotiations
- Post 2012 and its implications for the Caribbean region

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### Region **CLIMATE CHANGE**

**UNFCCC** and the Conference of the Parties

**NEGOTIATIONS** 

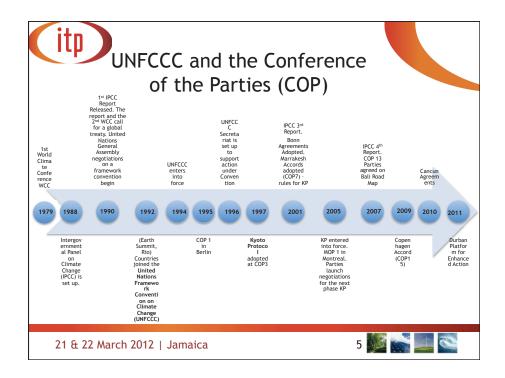












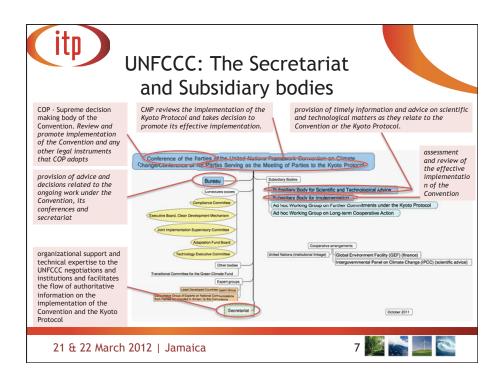
# UNFCCC and the Conference of the Parties (COP)

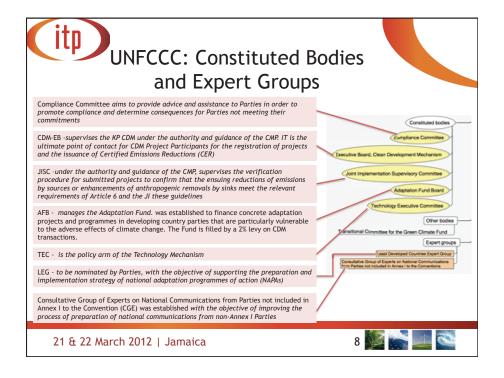
- June 1992 Countries joined an international treaty, UNFCCC, to cooperatively consider what they could do to limit average global temperature rise and the resulting climate change and to cope with its impacts
- March 1994 UNFCCC entered into force following ratification by 50 countries.
   The main objective of the treaty:

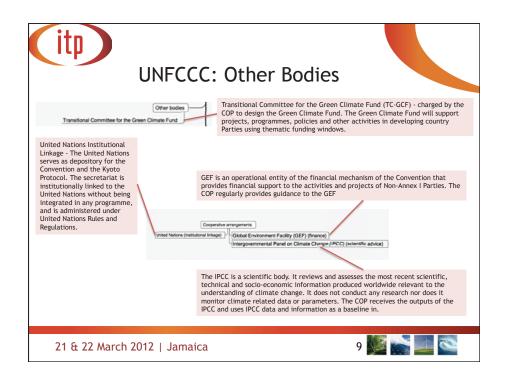
achieve ... stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system. Such a level should be achieved within a time frame sufficient to allow ecosystems to adapt naturally to climate change, to ensure that food production is not threatened, and to enable economic development to proceed in a sustainable manner.

- 1995 the UNFCCC was adopted and negotiations to strengthen the global response to climate change were launched
- 1997 the Kyoto Protocol was adopted
- Kyoto Protocol legally binds developed countries to emission reduction targets and the first commitment period started in 2008 and ends in 2012











- 1st Stage of Negotiations:
  - Set up the framework of Governance: UNFCCC which was adopted in 1992 and entered into force in 1994
- 2<sup>nd</sup> Stage of Negotiations: Kyoto Protocol
  - Negotiation begin in 1995 and KP was adopted in 1997 (at COP3)
  - 2001: Bonn Agreement outlined the rules for the KP
  - 2001: Marrakech Accords (COP 7) set up the operational rules for the KP
  - KP It set up:
    - emissions reduction targets for 37 developed countries and the European community (Annex I under the UNFCCC).
    - Individual targets were intended to reduce emissions by develop countries by 5% against 1990 levels over 5 year period (2008-2012)
    - mechanisms to help countries reach their targets in a cost-effective way: Emissions Trading Schemes (ETS), the Clean Development Mechanism (CDM); and Joint Implementation (JI)
  - 2005: KP entered into force

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## Key Objectives & Characteristics of the Climate Change Negotiations

3rd Stage of Negotiations: Post- 2012 Negotiations

1) Ad hoc Working Group on Further Commitments for Annex I Parties under the Kyoto Protocol (AWG-KP)

intended to negotiate improvements in the KP and a second set of emissions targets. This track covers only the developed countries signed up to the first commitment period of the Kyoto Protocol (not the US).

2 Tracks

2) Ad hoc Working Group on Long-Term Cooperative Action (AWG-LCA) launched by the Bali Action Plan to work on an 'agreed outcome' under

this includes mitigation actions for developed countries, nationally appropriate mitigation actions (NAMAs) by developing countries, financial arrangements, adaptation, technology transfer and a system for monitoring, reporting and verification.









- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - Bali Action Plan & Bali Road Map
    - 2007 Bali Climate Change Conference culminated in the adoption of the Bali Road Map, which consists of a number of forward-looking decisions that represent the various tracks that are essential to reaching a secure climate
    - Bali Road Map includes the Bali Action Plan:
      - charted the course for a new negotiating process designed to tackle climate change, with the aim of being completed by 2009, along with a number of other decisions and resolutions.
      - Governments divided the plan into five main categories: shared vision, mitigation, adaptation, technology and financing
      - Other decisions:
        - » A decision on deforestation and forest management;
        - » A decision on technology for developing countries;
        - The establishment of the Adaptation Fund Board
        - The review of the financial mechanism, going beyond the existing Global Environmental Facility.
    - Bali Road Map was designed so that an agreement would be reach at COP 15 in Copenhagen

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## Key Objectives & Characteristics of the Climate Change Negotiations

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Key Objectives & Characteristics of the Climate Change Negotiations

- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - COP 15 Copenhagen 2009
    - · It was a crucial event in the negotiating process has:
      - It significantly advanced the negotiations on the infrastructure needed for effective global climate change cooperation, including improvements to the CDM of the KP
      - Significant progress was made in narrowing down options and clarifying choices needed to be made on key issues later on in the negotiations.
      - It produced the Copenhagen Accord, which expressed clear a political intent to constrain carbon and respond to climate change, in both the short and long term









- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - COP 15 Copenhagen 2009
    - Key elements of the Copenhagen Accord:
      - Long-term goal of limiting the maximum global average temperature increase to no more than 2 degrees Celsius about pre-industrial levels, subject to a review in 2015 however no agreement on how this would be practically achieved;
      - Developed countries' promised to fund actions to GHG emissions and to adapt to the inevitable effects of climate change in developing countries. Developed countries promised to provide US\$30 billion for the period 2010-2012, and to mobilize long-term finance of a further US\$100 billion a year by 2020 from a variety of sources.
      - Agreement on the measurement, reporting and verification of developing country actions, including a reference to "international consultation and analysis", which had yet to be defined.
      - The establishment of four new bodies: a mechanism on REDD-plus, a High-Level Panel under the COP to study implementation of financial provisions, the Copenhagen Green Climate Fund, and a Technology Mechanism.
    - · Failed in terms of producing a legally-binding Agreement

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## Key Objectives & Characteristics of the Climate Change Negotiations

- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - Cancun, Mexico 2010
    - The Cancun Agreements represent the key steps forward in capturing plans to reduce GHG emissions and to help developing nations protect themselves from climate impacts and build their own sustainable futures.
    - Does more than incorporating the key points of the Copenhagen Accord, it elaborates them and makes them operational
    - The Cancun Agreement agrees that deep cuts in emissions are necessary to achieve the 2°C limit. Room was left for a change in this limit of 2 °C to a lower limit of 1.5  $^{\circ}\text{C}$  as part of a review of the Agreement's implementation to be completed by 2015
    - Major emitting nations have begun to seriously engage in the climate challenge.









- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - Cancun, Mexico 2010
    - Main objectives:
      - establish clear objectives for reducing human-generated GHG emissions over time to keep the global average temperature rise below  $2^{\circ}\text{C}$
      - encourage the participation of all countries in reducing these emissions, in accordance with each country's different responsibilities and capabilities to do so
      - ensure the international transparency of the actions which are taken by countries and ensure that global progress towards the long-term goal is reviewed in a timely way
      - mobilize the development and transfer of clean technology to boost efforts to address climate change, getting it to the right place at the right time and for the best effect
      - mobilize and provide scaled-up funds in the short and long term to enable developing countries to take greater and effective action
      - assist the particularly vulnerable people in the world to adapt to the inevitable impacts of climate change  $\,$
      - protect the world's forests, which are a major repository of carbon
      - build up global capacity, especially in developing countries, to meet the overall
      - establish effective institutions and systems which will ensure these objectives are implemented successfully

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## Key Objectives & Characteristics of the Climate Change Negotiations

- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - Cancun, Mexico 2010
    - · Importance:
      - they form the basis for the largest collective effort the world has ever seen to reduce emissions, in a mutually accountable way, with national plans captured formally at international level under the banner of the United Nations Framework Convention on Climate Change.
      - they include the most comprehensive package ever agreed by Governments to help developing nations deal with climate change. This encompasses finance, technology and capacity-building support to help them meet urgent needs to adapt to climate change and to speed up their plans to adopt sustainable paths to low emission economies which can also resist the negative impacts of climate change.
      - they include a timely schedule for nations under the Climate Change Convention to review the progress they make towards their expressed objective of keeping the average global temperature rise below 2°C. This includes an agreement to review whether the objective needs to be strengthened in future, on the basis of the best scientific knowledge available.









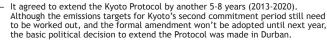
- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - Cancun, Mexico 2010
    - New institutions that will be developed:
      - A Green Climate Fund: To house the international management, deployment and accountability of long-term funds for developing country support
      - A Technology Mechanism: to get clean technologies to the right place, at the right time and to best effect
      - An Adaptation Framework: to boost international cooperation to help developing countries protect themselves from the impacts of climate change;
      - A Registry: where developing countries will detail their voluntary plans (NAPAs) to limit GHG emissions and the support they need to achieve them

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## Key Objectives & Characteristics of the Climate Change Negotiations

- 3<sup>rd</sup> Stage of Negotiations: Post- 2012 Negotiations (cont.)
  - Durban Climate Change Conference, Nov/Dec 2011
    - Negotiations for the implementation of the Convention, the KP, the Bali Roadmap and the Cancun Agreements
    - included a decision by Parties to adopt a universal legal agreement on climate change as soon as possible, and no later than 2015
    - - It wrapped up much of the remaining work to elaborate the Copenhagen/ Cancun process, by adopting the governing instrument of the new Green Climate Fund and a transparency rules for both developed and developing



It agreed to launch a new negotiating process to develop a "protocol, another legal instrument, or agreed outcome with legal force," addressing the post-2020 period and "applicable to all Parties."

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COP17/CMP7

DURBAN, SOUTH AFRICA









Teaching Segment 1: CDM and Its Applicability for the Caribbean Region

## **CLIMATE CHANGE NEGOTIATIONS**

The Caribbean Region and the implications of the Post 2012 Negotiations

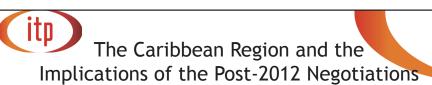
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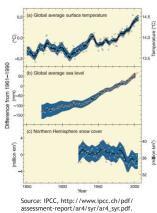








- Although small Island States emit <1% of global GHG emissions, they are the ones they are amongst the mos vulnerable groups to GCC, and have low adaptive capa
- - Annual average losses from wind, storm surge, and inland flooding are estimated to be as high as 6% of GDP in some countries, and climate change has the potential to increase these risks 33-50% by 2030
  - if no action is taken, increased hurricane damages, loss of tourism revenue, and infrastructure damages could total US\$22 billion a year by 2050 and US\$46 billion by 2100
  - Sea level rise (SLR) of 1 meter is projected to put 266 out of 906  $\,$ tourism resorts and 26 out of 73 airports in the Caribbean at risk
  - An estimated 49% of major tourism resorts in CARICOM would be damaged or destroyed by combined SLR and storm surge and SLR-enhanced erosion
  - Climate change impacts in the Caribbean region are already being felt: tourism sector, the economies and livelihoods are already being affected by SLR and erosion and also by extreme impacts such as coral bleaching, flooding, and drought.











# The Caribbean Region and the Implications of the Post-2012 Negotiations

- Implications of the Post 2012 Negotiations for the Caribbean Region:
  - The agreement on a KP2 for the 2013-20 period is a good sign for the Caribbean region;
  - Durban made progress on requirements for Measurement, Reporting and Verification (MRVs) of emissions, such as agreed guidelines on the International Consultation and Analysis (ICA) of developing country mitigation actions and of International Assessment and Review (IAR) for such efforts by developed countries. SIDS are exempt to conduct NAMAs
  - The inclusion of at lest one SIDS party in the Adaptation Committee was a step forward;
  - Inclusion of the issue of loss and damage in the Cancun text for COP consideration (IISDa, 2011) was as well a step forward

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# The Caribbean Region and the Implications of the Post-2012 Negotiations

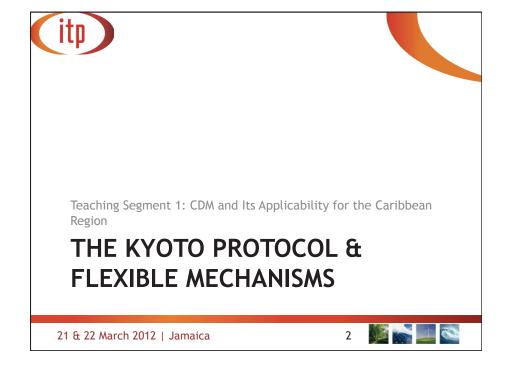
- Implications of the Post 2012 Negotiations for the Caribbean Region:
  - Durban made some progress with the technical details of the Green Climate Fund: the goal is to raise US\$100 billion for this fund by 2020 - Caribbean countries could use this fund to help adapt to climate change impacts and reduce their emissions.
  - Limit the temperature increase by 2°C above industrial levels continues to be the target despite all efforts of SIDS to limiting it to 1.5°C - however this will be reassessed in 2014 with the completion of 5<sup>th</sup> Assessment Report by the IPCC
  - At the Durban, the SIDS-DOCK initiative also launched in Cancun in 2010 and which supports clean energy efforts of the world's small island developing states, received US\$15 million from Japan to add to the initial US\$14.5 million pledged by Denmark - this money can be used by the Caribbean region for funding alternative energy feasibility studies in Caribbean nations and the interconnection of the region's electricity markets













### Scope

- The Kyoto Protocol
- · Flexible Mechanisms Contemplated in the Kyoto Protocol
  - CDM, JI and IET
  - Emissions Trading
  - EU ETS
- The Carbon Market
  - Why a carbon market
  - How carbon markets support GHG mitigation
  - Development of the Carbon Market to date
  - Overview of the carbon market demand
  - Key factors affecting supply and demand of carbon credits
  - Possible developments for the carbon market in the future

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# THE KYOTO PROTOCOL & THE FLEXIBLE MECHANISMS

The Kyoto Protocol

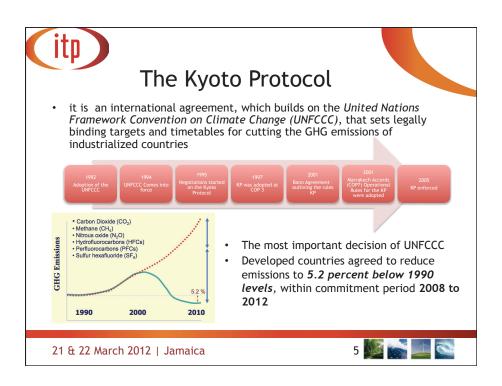


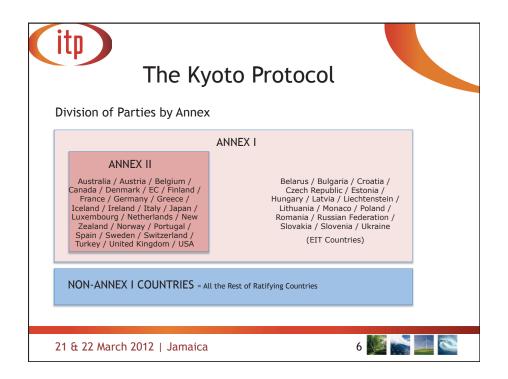














### The Kyoto Protocol

Emission Reduction Targets under the KP (% of 1990 base year)

Industrialized Countries	Economies in Transition (EIT)		
<ul> <li>Australia +8%</li> <li>Canada -6%</li> <li>EC bubble -8%</li> <li>(Germany -21%)</li> <li>(Portugal +27%)</li> <li>(Netherlands -12.5%)</li> <li>Japan -6%</li> <li>USA -7%</li> </ul>	- Bulgaria -8% - Croatia -5% - Czech Republic 8% - Estonia -8% - Poland -8% - Romania -8% - Russia 0% - Ukraine 0%		

#### Examples of the pledges made for the KP2

Industrialized Countries	Economies in Transition (EIT)	Other Parties
Canada: -17% by 2020 relative to 2005 levels  EC bubble: -20% by 2020 and -30% by 2030 (if major economies agree to it)  USA: -17% by 2020 relative to		China: reduce its CO2 emissions per unit of GDP by 40-45% by 2020 compared to 2005 India: reduce 20-25% relative to 2005 levels
2005 levels		to zoos leveis

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### Flexible Mechanisms

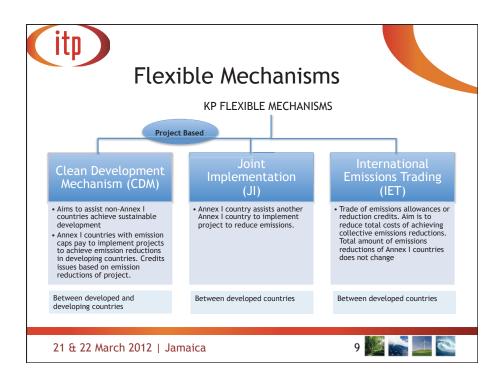
- The Flexible Mechanisms:
  - Stimulate sustainable development through technology transfer and investment
  - Help countries with Kyoto commitments to meet their targets by reducing emissions or removing carbon from the atmosphere in other countries in a cost-effective way
  - Encourage the private sector and developing countries to contribute to emission reduction efforts

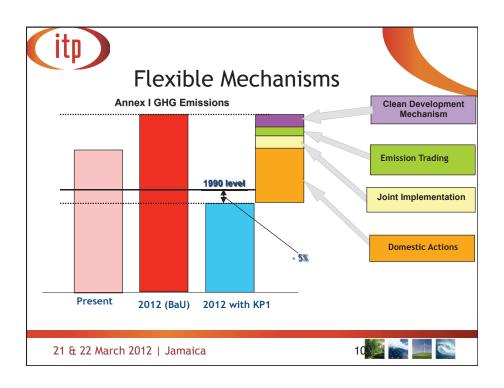




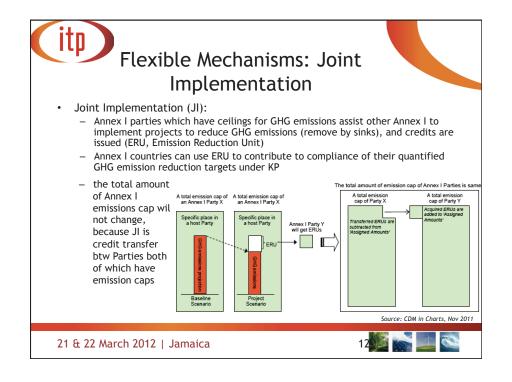








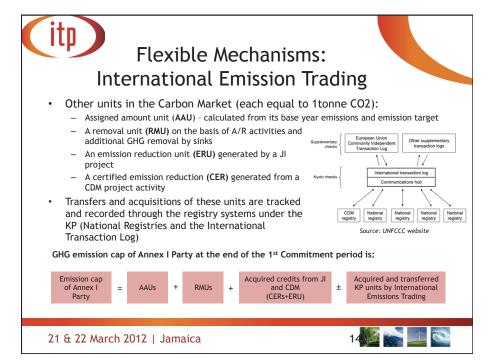
#### Flexible Mechanisms: Clean **Development Mechanism** The Clean Development Mechanism (CDM): - Annex I parties have ceilings for GHG emissions They assist non-Annex I countries which don't have caps to implement projects to reduce GHG emissions (or remove by sinks) and the CERs are issued based on emissions reductions Host Party (non-Annex I) which doesn't have an emission cap Annex I countries can use CERs to Acquired CERs are added and emission contribute to compliance of their quantified GHG emission reduction targets under KP result: the emission cap of these countries will increase Source: CDM in Charts, Nov 2011 21 & 22 March 2012 | Jamaica



# Flexible Mechanisms: International Emission Trading

- Emissions trading (art. 17 of the KP) allows countries that have emission units to spare (emissions permitted but not "used") - to sell this excess capacity to countries that are over their targets.
- IET is to trade KP units (CERs, ERUs, etc) between Annex I Parties:
  - The total amount of emission cap of Annex I Parties will not change;
  - Only Annex B Parties of the KP can participate in IET;
  - Minimum trading unit if 1tCO2e
- Through market mechanism, International Emissions Trading can decrease total cost of Annex I Parties to achieve their collective emission reduction targets.







#### Flexible Mechanisms: EU ETS

- European Union Emission Trading Scheme (EU ETS)
  - An entity-based domestic "cap and trade" emissions allowance programme
  - Governed by Community Law using a special unit of trade "allowances"
  - Compatible with international emissions trading under Kyoto, contributing towards Kyoto targets
  - The cap determines the maximum amount of emission allowances and for 2003 is determined to be just under 2.04 billion allowances

Summary

- Phase 1: 2005-07 Phase 2: 2008 -12
- 50% of CO2 emissions that occur within a region in the world that is responsible for 17% of the global energy-related

**GHG** emissions Covers 12,000 plants within the industrial and electricity generation sector in the EU 27



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### Flexible Mechanisms: EU-ETS

- EU ETS who is affected?
  - 1st and 2nd Commitment Period:
    - covered power stations and other combustion plants, oil refineries, coke ovens, iron and steel plants and installations producing cement, glass, lime, bricks, ceramics, pulp, paper and board
    - · Only carbon dioxide emissions
  - 3<sup>rd</sup> Commitment Period:
    - · will be extended to include other sectors and greenhouse gases.
    - CO<sub>2</sub> emissions from installations producing bulk organic chemicals, hydrogen, ammonia and aluminium will be included, as will nitrous oxide (N2O) emissions from the production of nitric, adipic and glyocalic acid production and perfluorocarbons from the aluminium sector.













# THE KYOTO PROTOCOL & THE FLEXIBLE MECHANISMS

Carbon Market

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#### Carbon Market

- · Why a carbon market?
  - Regulatory pressure on firms, governments, and even individuals to constrain their greenhouse gases (GHGs) emissions
  - Voluntary reasons firms, governments, individuals and other organisations constrain emissions - carbon neutral
  - Both domestic reductions and purchase of outside "GHG emission reductions"
  - As GHGs settle in the atmosphere, it does not matter where emissions are reduced
  - Opportunity for countries such as the Caribbean ones to benefit from investment in activities to reduce

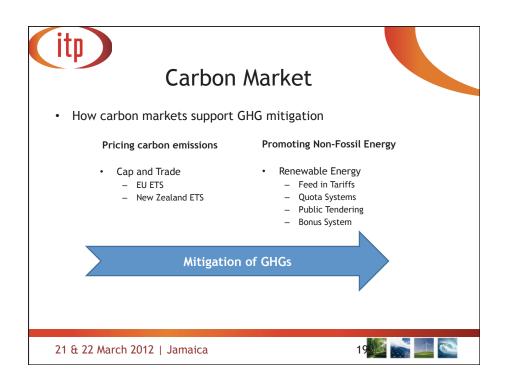
The Carbon Market is the key tool for reducing emissions worldwide.

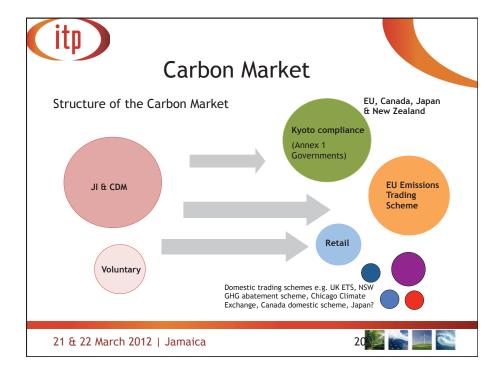


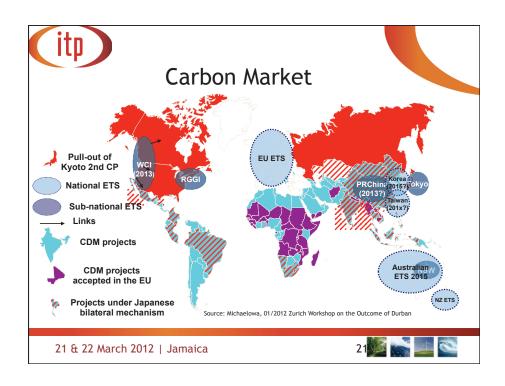


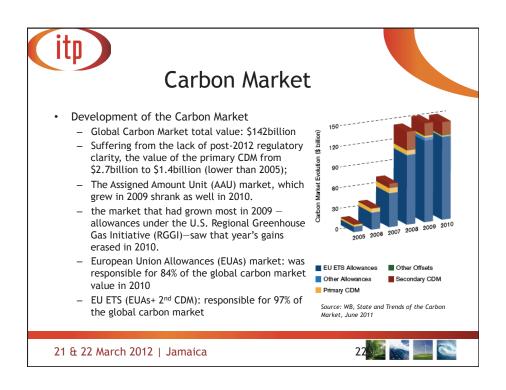














#### Carbon Market

Supply and Demand (2008-2012)

	Potential demand	Potential demand Contracted CERs and ERUs		AAUs	Residual demand
	(MtCO <sub>2</sub> e)	nominal (MtCO <sub>2</sub> e)	adjusted for performance (MtCO <sub>2</sub> e)	(MtCO <sub>2</sub> e)	(MtCO <sub>2</sub> e)
EU	1,065	1,868	883	54	129
Government (EU-15)	315	270	132	54	129
Private sector (EU ETS)	750	1,598	751	0	0 (-1)
lapan	300	372	180	191	3
Government of Japan	100	34	21	76	3
Japanese private sector	200	338	159	115	0 (-74)
Rest of Annex B	27	40	22	1	5
Government	22	37	21	1	1
Private sector	5	3	1	o	4
Total	4.000	0.000	4.005	045	400
Total	1,392	2,280	1,085	245	136
Government	437	341	174	130	133
Private sector	955	1,939	911	115	4

Note: Numbers may not add up due to rounding. A portion of the purchases attributed to the European private sector relates to possible or intermediaries that are available for execondry transactions. In addition to the volumes reported above, about 178 million tone (porninal) are contracted but not attributed, and are very likely in the hands of intermediaries. They could represent about 83 million tons also available for secondary transactions, with public or private entrities.

Source: WB, State and Trends of the Carbon Market, June 2011

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Expected gross use of Kyoto assets now stands at 1.39 billion tCO2e over 2008-12 - 70% of demand coming from the private sector.

Adjusting the approximate 2.4 billion CERs and ERUs contracted (nominal) for risk of underdelivery and accounting for AAU transactions as well as some secondary transactions by governments - estimated residual demand of 136 MtCO2e of Kyoto assets over the next two years, comes all from European governments











### Carbon Market

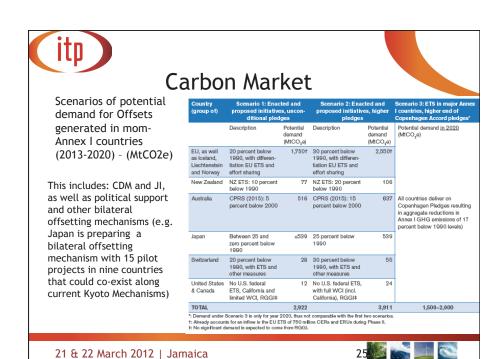
- Demand post-2012:
  - future demand for emission reductions generated in developing countries remains a delicate and heroic exercise as many initiatives looking beyond 2012 are still at the proposal stage and will likely be influenced by the outcome of the ongoing negotiations.
  - Key features of many of these proposals are not yet fully specified, with uncertainties as to the amount of credits that could be used to meet compliance obligations, eligible mechanisms or standards, and further qualitative restrictions (for example, on country of origin or technology)
  - Thus the WB analysed 3 scenarios of demand:
    - (1) enacted and proposed initiatives aligned with unconditional pledges under the Copenhagen Accord,
    - (2) the full implementation of enacted and proposed initiatives aligned with higher pledges under the Copenhagen Accord; and
    - (3) the introduction of domestic cap-and-trade schemes in most of Annex I countries to deliver on pledges at the higher end of commitments under the Copenhagen Accord

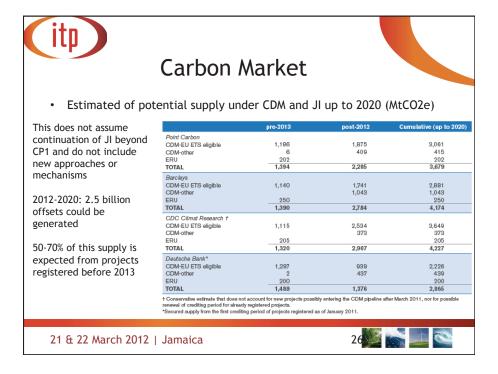


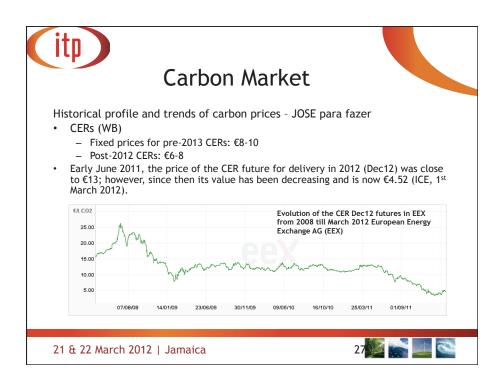


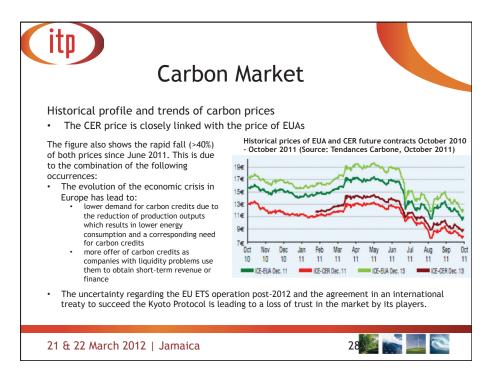














#### Carbon Market

- · Possible development of the carbon market in the future:
  - Formal negotiations have been going on for a successor treaty but no success as yet. Under the current regulations imports of CERs for compliance in EU ETS III (2013- 2020) will be allowed from CDM projects registered during Kyoto Protocol from developing/LDC countries and project registered 2013 onwards ONLY from LDCs;
  - A number of market mechanisms are currently being discussed for the post 2012 treaty. Some of them are discussed below:
    - Reformed CDM: major area of improvement and reform of CDM is the introduction of standardized baselines and monitoring methodologies (aimed at maintaining environmental integrity, but reducing transaction costs, enhancing transparency and predictability, and facilitating access to new project types and regions). Reducing the complexity and thus increasing the coverage of Programme of Activities (PoA) is also an area needing significant reform. The CDM Executive Board has recently taken some steps in this direction.
    - NAMAs: concept created in the Bali Action Plan (2007) to denote [voluntary] mitigation actions by developing countries after 2012. The Cancun Conference formally recognized developing countries' Nationally Appropriate Mitigation Actions (NAMAs), which were pledged after the Copenhagen Conference.

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#### Carbon Market

- · Possible development of the carbon market in the future (cont):
  - Sectoral Crediting Mechanism (SCM): more ambitious sectoral mechanisms that make it possible to tap into far greater emissions-saving potentials and provide more revenue for financing reductions in developing countries. Because only actions that go beyond a previously defined threshold or target are credited, this would ensure net benefits to the atmosphere. The coverage of a SCM relates to the developing country that adopts the program as well as the sectors that are included. Coverage also involves determinations of the specific entities within the covered sectors and whether there is potential differentiation within sectors.
  - Reducing emissions from deforestation and forest degradation (REDD+):.
     REDD+ extends REDD by including sustainable forest management, conservation of forests, and enhancement of carbon sinks.





### Carbon Market

- Possible development of the carbon market in the future (cont):
  - Post 2012 Funds: Multilaterals and Government agencies have introduced post 2012 funds for purchase and trade carbon credits generated in the post Kyoto period, potentially up to 2022 - gives a clear signal to the market and its partner's confidence in the development of a post Kyoto regime while directly supporting environmental projects.
  - Green Climate Fund: Cancun Agreements formalized the commitment made by developed countries in Copenhagen to mobilize \$100 billion a year by 2020 to support concrete mitigation actions by developing countries that are implemented in a transparent way. Fund will be governed by the Green Climate Board.
  - Bilateral Mechanism: Japan government has been promoting the use of bilateral mechanism in which the developed country will provide technology and fund to the developing country in return for emission reductions credits generated from the project.

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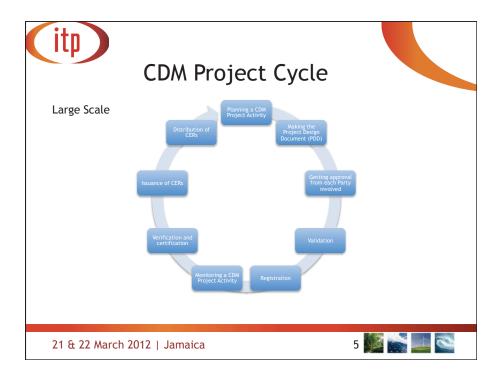


# Scope

- The CDM Project Cycle
- Who is Who in CDM?
- Approval Requirements for CDM projects
- CDM Costs
- CDM Project Pipeline
- Barriers to CDM implementation in the Caribbean region









### Exceptions for small-scale CDM projects:

- Simplified PDD
- Simplified baseline methodologies SSC- CDM
- · Simplified monitoring plans
- The same DOE can validate, verify and certify
- Bundling possible (portfolio)

#### **SSC Projects:**

- Type I: Renewable energy project with max. 15MW output
- Type II: EE improvements (AS or AD) max. 60 GWh reduction per year
- Type III: emission reductions of max 60ktCO2/year





#### Simpler CDM rules for LDC and SIDS:

- 1) No additionally check for:
- Projects up to 5MW renewable energy projects (Type I SSC CDM);
- EE projects with scope of less than 20GWh (Type II SSC CDM)
- Other projects (Type III SSC CDM) that aim to achieve ER no more than 20ktCO2e) will be included hereunder

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### CDM Project Cycle

### (1) Planning a CDM Project Activity (CDM PA)

- PPs plan a CDM PA;
- Several conditions to take into account:
  - The CDM project should assist the non-Annex I party in achieving sustainable development
  - The CDM project is additional
  - The eligibility of land use; land-use change and forestry PA under CDM is limited to afforestation and reforestation (A/R)

The PP should make sure that the project is ELIGIBLE to become a CDM PA

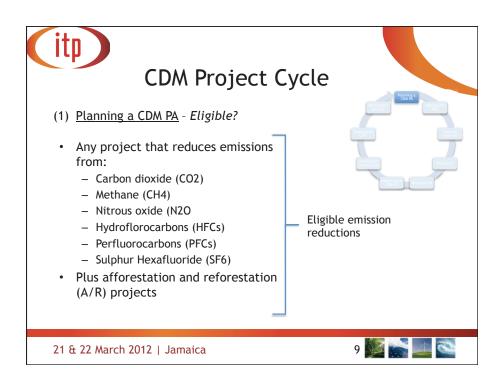


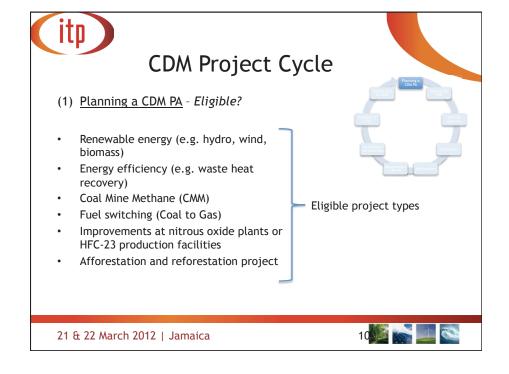






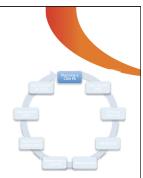








- (1) Planning a CDM PA Eligible?
- The CDM PA needs to be additional -GHG are reduced below those that would have occurred in the absence of the registered CDM PA



The demonstration of additionality is one of the most important parts of the PDD and will be critically reviewed by a third party validator

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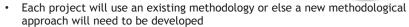




### **CDM Project Cycle**

### (2) <u>CDM Project Design Document</u> (CDM-PDD)

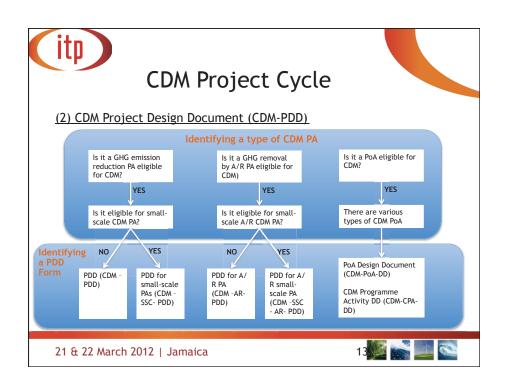
- A CDM-PDD needs to be produced for each CDM project;
- This is a 40+ page report outlining the details of the project and demonstrating that the project will reduce emissions and that the project is additional;

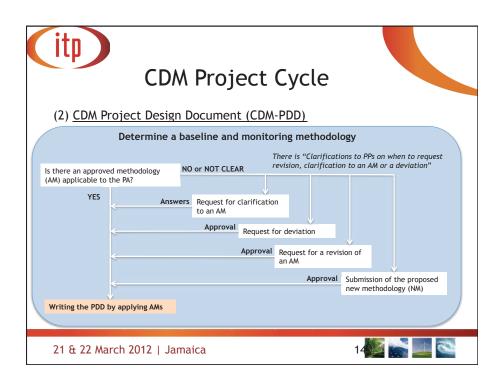


- PPs make the PDD
- The CDM-PDD presents information on the essential technical and organizational aspects of the project activity and is a key input into the validation, registration, and verification of the project.











#### (2) CDM-PDD: PDD and Methodology related forms

		Normal-scale CDM project activity		Small-scale CDM project activity	
Emission Reduction	PDD	CDM-PDD ver.3 (Att.1)	CDM Project Design Document	CDM-SSC-PDD ver.3	CDM Project Design Document for Small-Scale project activities
				CDM-SSC-Bundle ver.2	Form for submission of bundled Small Scale project activities form
		CDM-PaA-DD ver.1	Programme of Activities Design Document	CDM-SSC-PoA-DD ver.1	Small-Scale CDM Programme of Activities Design Document
		CDM-CPA-DD ver.1	CDM Programme Activity Design Document	CDM-SSC-CPA-DD ver.1	Small-Scale CDM Programme Activity Design Document
	Metho dology	F-CDM-AM-Subm ver.1	Form for submission of queries from DOEs to the MP regarding the application of approved methodologies	F-CDM-SSC-Subm ver.3	Form for Submissions on Small Scale Methodologies and Procedures
		F-CDM-AM-Rev ver.1	Form for submission of requests for revisions of approved methodologies to the MP		
		CDM-NM ver.3.1	CDM Proposed New Methodology: Baseline and Monitoring	F-CDM-SSC-NM ver.1	Form for proposed New Small- Scale Methodologies
A/R (chap.19)	PDD	CDM-AR-PDD ver.5	CDM Project Design Document for A/R project activities	CDM-SSC-AR-PDD ver.2	Project Design Document Form for Small-Scale A/R project activities
		CDM-PoA-DD-AR ver.1	Programme of Activities Design Document Form for A/R project activities	CDM-PoA-DD-SSC-AR ver.1	Programme of Activities Design Document Form for SSC-AR project activities
		CDM-CPA-DD-AR ver.1	CDM Programme Activity Design Document Form for A/R project activities	CDM-CPA-DD-SSC-AR ver.1	CDM Programme Activity Design Document form for SSC-AR project activities
	Metho dology	F-CDM-AR-AM-Subm ver.1	Form for submission of queries from DOEs to the AR WG regarding the application of Approved A/R Methodologies	F-CDM-SSC-AR-Subm ver.2	Form for Submission on Small Scale A/R Methodologies and Procedures
		F-CDM-AR-AM-Rev ver.1	Form for submission of requests for revisions of Approved Methodologies to the AR WG		
		CDM-AR-NM ver.4	CDM Proposed New Methodology: Baseline and Monitoring for A/R		

PDD: http://cdm.unfccc.int/Reference/PDDs:Forms/PDDs/index.html
PoA-PDD: http://cdm.unfccc.int/Reference/PDDs:Forms/PoA/index.html
Methodology: http://cdm.unfccc.int/Reference/PDDs:Forms/Methodologies/index.html

Source: CDM in Charts, Nov 2011

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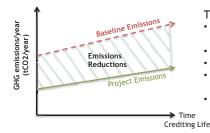




## CDM Project Cycle

#### (2) CDM-PDD: Concept of BASELINE and ADDITIONALITY

The BASELINE (scenario and emissions) for a CDM PA is the scenario that reasonably represents GHG emissions that would occur in the absence of a PA



The BASELINE shall be determined by the PPs:

- In accordance with the approved or new methodology;
- In a transparent and conservative manner
- On a project-specific basis
- Taking into account the relevant national and sectorial policies and circumstances
- Shall cover all gases, sectors and source categories in the project boundary
- The difference between the baseline emissions and the GHG emissions after implementing the CDM PA is emission reductions











#### (2) CDM-PDD: ADDITIONALITY

- · Not all projects that reduce GHG emissions are additional projects
- Essentially, you need to make a compelling case that goes BEYOND common practice in that area/sector and demonstrate ADDITIONALITY
- A CDM PA is ADDITIONAL if GHG emissions are reduced below those that would have occurred in the absence of the CDM PA
- This is one of the <u>most important parts</u> of the PDD needed and it will be critically reviewed by a third party validator and therefore must be supported by verifiable evidence

The PP have to write explanation of how and why the PA is additional. How should the PP do that?

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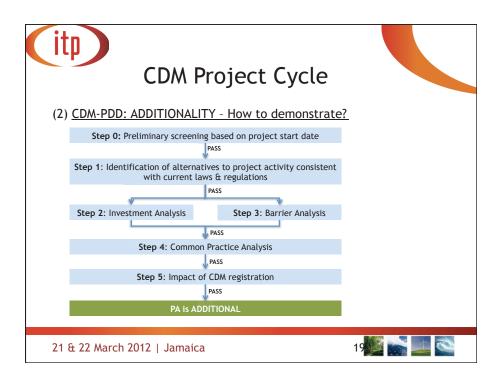


### CDM Project Cycle

#### (2) CDM-PDD: ADDITIONALITY - How to demonstrate?

- This can be done in a number of ways. For example:
  - The CDM helps remove barriers to implementation, including investment, technological, regulatory, competitive disadvantage and management barriers. For example, introduction of a new technology to a country could be considered particularly risky and the CDM could help mitigate that risk
  - The project is beyond regulatory & policy requirements







(2) CDM-PDD: ADDITIONALITY - How to demonstrate?

#### Step 0: Preliminary screening based on project start date

- Start date of a CDM project is "the earliest date at which either the implementation or construction or real action of a project activity begins" (e.g. Contracts have been signed for equipment's)
- If a project has started prior to registration then need to:
  - Provide evidence that CDM was seriously considered in decision to proceed with PA (official, legal and/or other corporate documentation available to a third party)
- · Prior consideration of CDM:
  - New PAs with starting date on or after 2 Aug 2008 the PPs need to inform the
    Host Party DNA and the EB in writing of the start of the PA and of their intention to
    seek CDM status (this must be done within 6 months of the start of the PA)





(2) CDM-PDD: ADDITIONALITY - How to demonstrate?

Step 0: Preliminary screening based on project start date PASS

Step 1: Identification of alternatives to project activity consistent with current laws & regulations

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### **CDM Project Cycle**

(2) CDM-PDD: ADDITIONALITY - How to demonstrate?

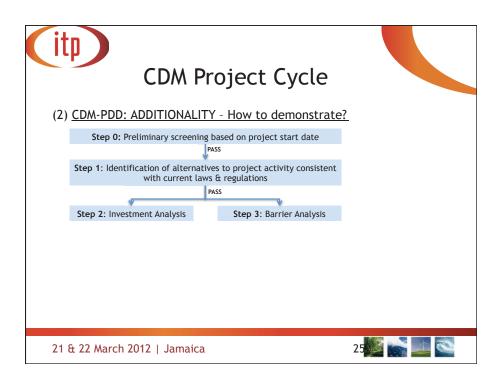
**Step 1:** Identification of alternatives to project activity consistent with current laws & regulations

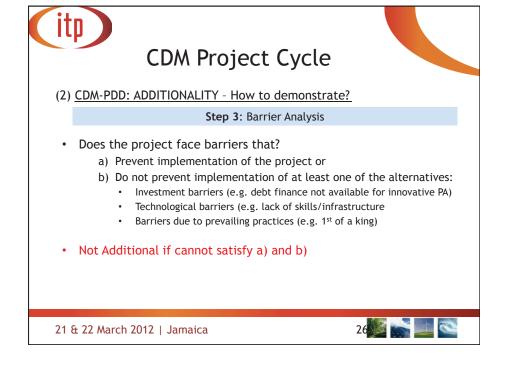
- Identify realistic & credible alternatives to the project activity available to project participants/similar developers
  - provision of outputs or services with comparable quality, properties  $\ensuremath{\mathfrak{E}}$  application areas
  - continuation of current situation (if applicable)
  - compliance with applicable legal/regulatory requirements that are systematically enforced
- Not Additional if proposed project is THE ONLY alternative

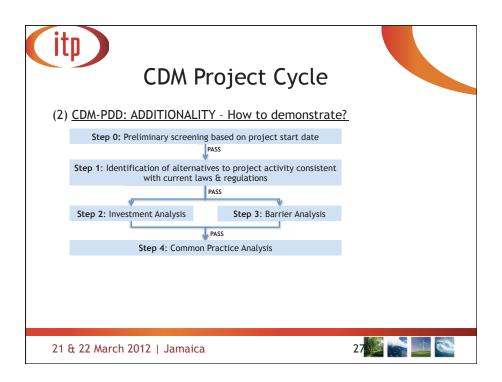


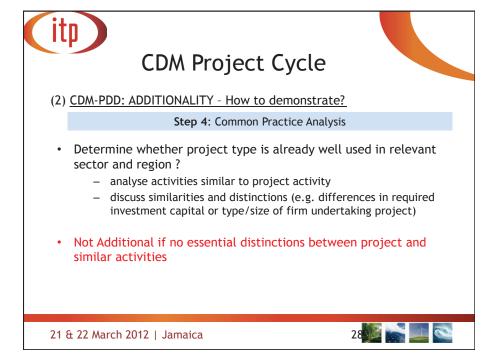


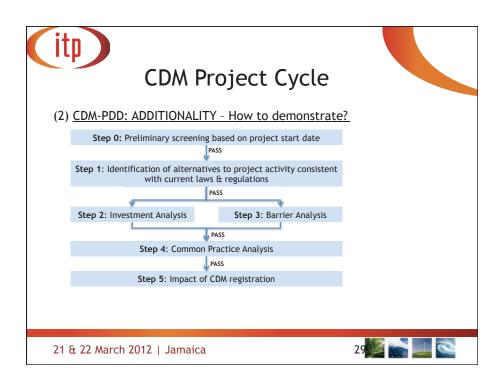




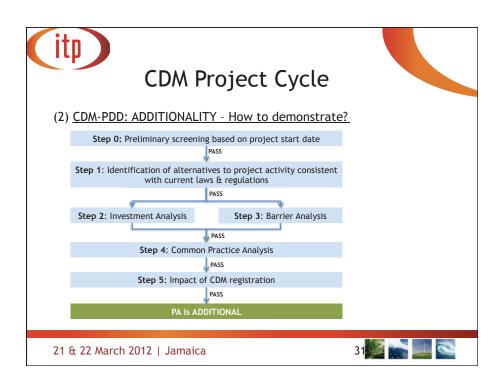


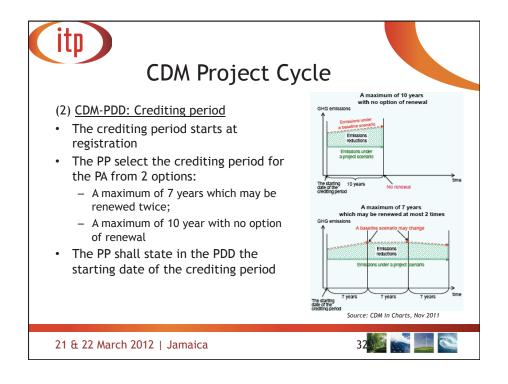














### The CDM Project Cycle

#### (2) CDM-PDD: Sustainable Development

- The project must contribute to the sustainable development of the country in which it will be implemented
- This to take in consideration:
  - Is the PA in line with the country's policy on RE and EE?
  - How does the project affect the environment and people surrounding it?

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### The CDM Project Cycle

### (2) CDM-PDD: Monitoring Plan

- Monitoring refers to the collection and archiving of all relevant data necessary for determining the baseline, measuring GHG emissions within the project boundary of a CDM project activity and leakage, as applicable;
- The PDD need to state a monitoring methodology which refers to the method that will be used by PPs for the collection and archiving of all relevant data necessary for the implementation of the monitoring plan
- The monitoring plan should be based on a previously approved monitoring methodology of a new one
- Revisions, to the monitoring plan to improve its accuracy and/or completeness of information shall be justified by PPs and shall be submitted for validation to a DOE





#### (2) CDM-PDD: Project Example

- Landfill Gas project in the Dominican Republic- build, operate and maintain a landfill gas (LFG) collection and flaring system. LFG will be used for electricity generation for use at the landfill site and/or supply to the local grid.
- About 300 tonnes per day of MSW is proposed to be processed to generate 5.6 MW electricity and 75 tonnes per day of organic manure.
- The proposed PA has 3 components that result in emission reductions:
  - 1. Methane from municipal solid waste collection and treatment resulting in reduction of methane escaping into the atmosphere
  - 2. Using methane to produce electricity for own consumption
  - 3. Using methane to displace fossil fuel from power generation

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### CDM Project Cycle

#### (2) CDM-PDD: Project Example

- Present scenario:
  - Landfill gas is released to the atmosphere without any treatment or control.
- The <u>baseline scenario</u>, therefore, is the continuation of the current practice (release of landfill gas to the atmosphere)
- Contribution to sustainable development:
  - Climate change mitigation (through the avoidance of the release of methane into the atmosphere) - emission of about 2.5Million tCO2e will be avoided on a 7 years crediting period
  - Hiring and training of local employees
  - Transfers of know-how, directly by training, or indirectly through the visibility of the project and its interest as a successful local environmental initiative;
  - Increased awareness to environmental issues and to the benefits of proper waste management
  - Emergence of local suppliers of equipment and local competitors launching their own business, using the project as a benchmark.





#### (2) CDM-PDD: Project Example

- Methodology:
  - ACM0001 "Consolidated baseline and monitoring methodology for landfill gas project activities"; as well as
  - AMS I.D "Grid connected renewable energy generation" considering the possibility to use the captured gas for energy production in the future (estimated capacity less than 15MW)

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### CDM Project Cycle

#### (2) CDM-PDD: Project Example

- Alternatives to the present situation:
  - Capture of landfill gas and its flaring undertaken without being registered as a CDM PA
  - Atmospheric release of the landfill gas or partial capture of landfill gas and destruction to comply with regulations or contractual requirements, or to address safety and odor concerns (current situation).
- The first option involves significant investment and additional costs of landfill operations with no associated revenues, which is not financially attractive. The second alternative corresponds to the current situation, and is the only alternative to the PA - baseline scenario.





#### (2) CDM-PDD: Project Example

- Financial Analysis benchmark analysis
  - Benchmark rate: 19.11% (average 2008 lending rate in the Dominican Republic)
  - IRR PA without CDM 10.7% not viable
- · Barrier analysis:
  - Investment barriers: No private capital is available from domestic or international capital markets due to real or perceived risks associated with investment in the Dominican Republic
  - Barriers due to prevailing practice: is one of the first projects in Dominican Republic. A total of 365 landfills have been identified, all of them being classified as open dumps. The landfill in question is the only solid waste disposal site that could be considered as a managed landfill (even though, it does not handle any kind of gas control, capture or burning).
  - Technological barriers: the PA is the first of its kind, neither the technology nor the skills required for the operation of the proposed project activity are available

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### CDM Project Cycle

#### (2) CDM-PDD: Project Example

- · Common Practice Analysis
  - The PA is the first of its kind, in the Dominican Republic there are no other activities similar to the proposed PA operating or in development. Common practice in the Dominican Republic is neither collection nor destruction of landfill gas.

Having satisfied all the steps. The project is additional.





#### (3) Getting approvals

- · The project needs to be approved:
  - By the countries Designated National Authority (DNA)
  - By the Government of the country that is buying the CERs (if at the time of registration an Annex I Party is involved)



- The Party has ratified the Kyoto Protocol.
- The approval of voluntary participation in the proposed CDM project activity
- In the case of Host Party(ies): statement that the proposed CDM project activity contributes to sustainable development of the host Party(ies).

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### **CDM Project Cycle**

#### (4) Validation

- Is the process of independent evaluation of a PA against the requirements of the CDM on the basis of the PDD.
- Validation is carried out by a designated operational entity (DOE).

#### (5) Registration

- Is the formal acceptance of a validated project as a CDM PA:
  - It is done by the CDM Executive Board (EB)
  - PPs shall pay registration fee at registration stage
- If there are any changes from the PA as described in the registered PDD, PPs can notify and request approval of such changes







#### (6) Monitoring a CDM PA

· PPs must collect and archive data necessary for calculation of GHG emission reductions by the PA according to the monitoring plan in the PDD

#### (7) Verification & Certification

- Verification is the periodic independent review and ex post determination of the monitored GHG emission reductions:
  - is carried out by a designated operational entity (DOE)
- Certification is the written assurance by a DOE that a project activity achieved the reductions in GHG emissions as verified

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### CDM Project Cycle

### (8) Issuance of CERs

- · EB will issue certified emission reductions (CERs) equal to the verified amount of GHG emission reductions
- Among issued CERs, 2% of those will be deducted for the share of proceeds to assist developing Parties to meet the costs of adaptation (SOP-Adaptation)



#### (9) Distribution of CERs

- · CERs will be distributed among PPs
  - The decision on the distribution of CERs from a CDM project activity shall exclusively be taken by PPs.









### Who is who in CDM?

Several important entities within the CDM process:

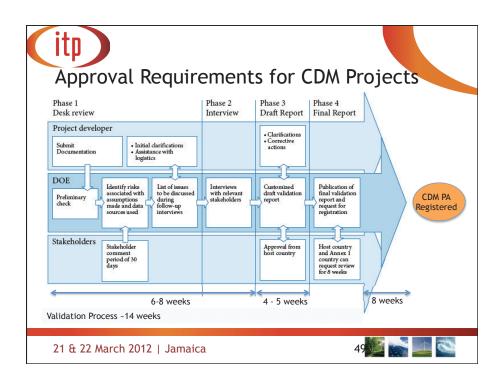
- · Project participants;
- CDM Executive Board (EB)
- Designated Operational Entities (DOEs)
- Designated National Authorities (DNAs)

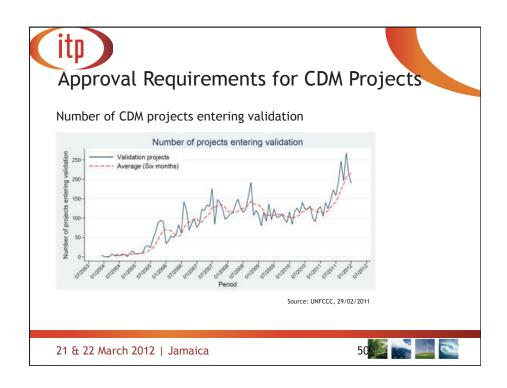
















Teaching Segment 1: CDM and Its Applicability for the Caribbean Region

## THE CLEAN DEVELOPMENT **MECHANISM**

**CDM Costs** 

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### **CDM Costs**

- · Project Design Cost:
  - For any CDM project the PP is obliged to prepare a PDD and submit for approval;
  - Cost incurred in the process:
    - Cost prior to the project preparation (e.g. communicating with government);
    - Costs of project preparation (either by the developed or contracted out)
- Other CDM costs:
  - Adaptation: 2% of CDM project proceeds are levied for use as an adaptation fund (except for LDC)
  - CER validation, verification and certification costs
  - EB administrative costs and registration fees (since 02/2010):
    - USD 0.10 / CER issued for the first 15,000 tonnes of CO2e for which issuance is requested in a given year
    - USD 0.20 /CER issued for any amount in excess of 15,000 tonnes of CO2e;
    - The maximum registration fee payable is capped at USD 350,000















### **CDM Costs**

- · Costs for Least Developed Countries
  - LDC don't have to pay registration fee
  - LDC are exempt to pay fee to the Adaptation Fund

Samoa, Solomon Islands and Vanuatu are LDCs, thus don't have to pay these fees.

- Loan Scheme for Project Development (COP 16 further guidance related to CDM) if:
  - Less than 10 registered projects in country
    - · Loan can cover the cost of PDD
    - Loan can cover costs of validation and 1st verification
    - To be repaid from the 1st issuance
  - Not yet operational the UNFCCC secretariat is selecting a public or private institutions to administer this loan scheme

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### THE CLEAN DEVELOPMENT **MECHANISM**

**CDM Projects Pipeline** 

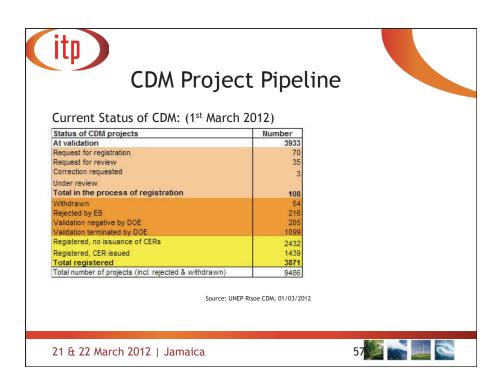


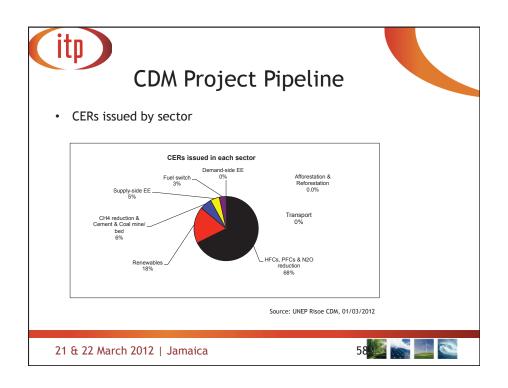


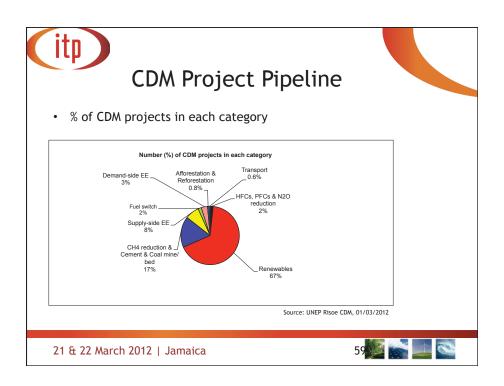


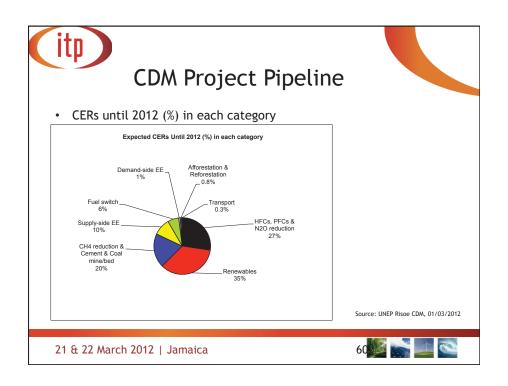


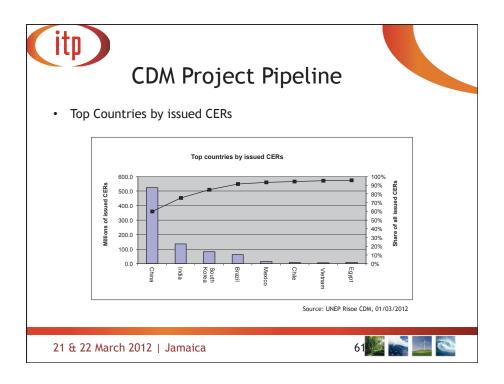














# Barriers to CDM Implementation in the Caribbean Region

· What has been done in the region?

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- There has been an important local effort to participate in CDM;
- CDM has been contributing for the implementation of RE projects in the region, however has not transformed that sector
- Most (more than 60%) of the CDM projects in the region are renewable energy projects connected to the grid (being 50% hydropower)
- Sustainable development and climate change are issues taken in consideration in the Caribbean region
- The Caribbean region has been proactively making visible contributions to sustainable development in the region

CDM has provided income for interested developers of RE projects
Scaling and energy transformation will require complementary actions
There is an opportunity to provide additional benefits to sustainable developmen
It is important to speed up reform of the CDM-pipeline in the region.

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- Institutional & Regulatory Barriers
  - · Lack of capacity for DNAs
  - · Lack of transparent rules and procedures for domestic project approval
  - Complexity of procedures combined with lack of CDM expertise
  - Complex rules and arrangements for monitoring and compliance verification;
  - Lack of rules and arrangement to monitor co-benefits of sustainable development (transparency, verification & compliance)
  - Lack of approaches for international cooperation towards low carbon economies
- Technical Barriers
  - · Lack of awareness and know-how of project developers
  - Lack of a diversified portfolio of projects (the major part of the CDM projects are renewable energy projects)
  - · Lack of local CDM champions
  - Specific nature and scope of the projects in the region









### Barriers to CDM Implementation in the Caribbean Region

- · Financial Barriers
  - The CDM project face significant barriers to investment
  - Lack of finance to cover up-front costs
  - The existent carbon finance does not correspond to the need of capital investment projects
  - · Financial institutions have made little effort to conduct "benchmarking" of carbon revenues flow and financing
  - Lack of project financing: investment banks unfamiliar with CDM
  - Too long times for project approvals which leads to increased transaction costs

itp

CDM has provided income for interested developers of RE projects
Scaling and energy transformation will require complementary actions
There is an opportunity to provide additional benefits to sustainable development
It is important to speed up reform of the CDM-pipeline in the region.

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